

Expenditures

SFY

2018

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This chapter summarizes ESA expenditure data for the 2015-2017 Biennium and combination of expenditure and projection data for the 2017-2019 Biennium. This information is divided into three sub-sections: Cash Grant Assistance, WorkFirst, and Administrative.

ESA Briefing  
Book

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## Expenditures Overview

### DSHS Budget Overview

General Fund-State appropriations for DSHS were 16% of the total statewide General Fund-State appropriations as of the 2017-19 Biennial budget – 2018 Supplemental.

General Fund-State appropriations for the DSHS Economic Services Administration (ESA) were 12% of the total DSHS General Fund-State appropriations as of the 2017-19 Biennial budget 2018 Supplemental.

### Expenditures

State expenditures for programs such as Temporary Assistance for Needy Families (TANF), and most child care assistance, are affected by block grants. Block grants place a “lid” on the amount of federal funding available.

Federal law requires states to maintain “historic levels of spending” for the programs consolidated in the TANF block grant. This state spending is known as Maintenance of Effort (MOE). Failure to spend state dollars at that level can result in a reduced federal block grant payment and require increases in state spending. States must spend at least 80% of what they spent historically on these programs, based on their 1994 spending levels.

This chapter summarizes ESA expenditure data for the 2015-17 Biennium and projections for the 2017-19 Biennium. The information is in three sub-sections:

- Cash Grant Assistance
- WorkFirst
- Administrative

### Cash Grant Assistance

This sub-section shows actual and projected expenditures for cash grant assistance programs: TANF Assistance, Child Support Recoveries, Diversion Cash Assistance, Refugee Cash Assistance, Food Assistance Program for Legal Immigrants (FAP), Aged, Blind, Disabled (ABD)/Pregnant Women Assistance (PWA) Cash Assistance, Consolidated Emergency Assistance Program (CEAP), Social Security Income (SSI)/State Supplemental Payment (SSP), and SSI/Special Needs.

### WorkFirst

This sub-section shows actual and projected expenditures for the WorkFirst program including:

- Child care expenditures,
- Direct services reflecting state service delivery by DSHS, Department of Commerce, State Board for Community and Technical Colleges, Employment Security Department, and non-state third-parties, and
- Client support service costs (i.e., costs for services provided directly to clients, such as transportation, tuition, and books).

### Administrative

This sub-section shows actual and projected expenditures for the Administrative costs.

### **TECHNICAL NOTES**

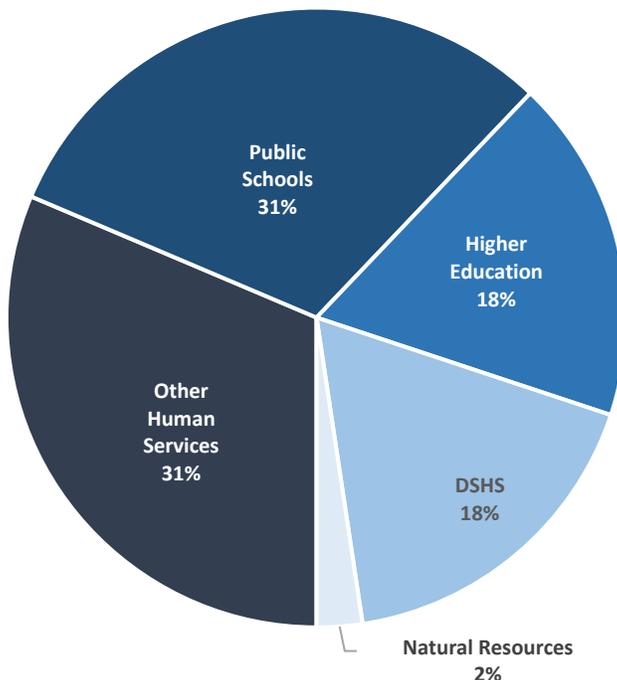
DATA SOURCE: Data for this chapter was provided by the ESA Division of Finance and Financial Recovery (DFFR)

DATA NOTES:

- 2015-17 Actuals reflect expenditure data for SFY 2016 and SFY 2017.
- 2017-19 Projections reflect expenditure data for SFY 2018 and projection data for SFY 2019.

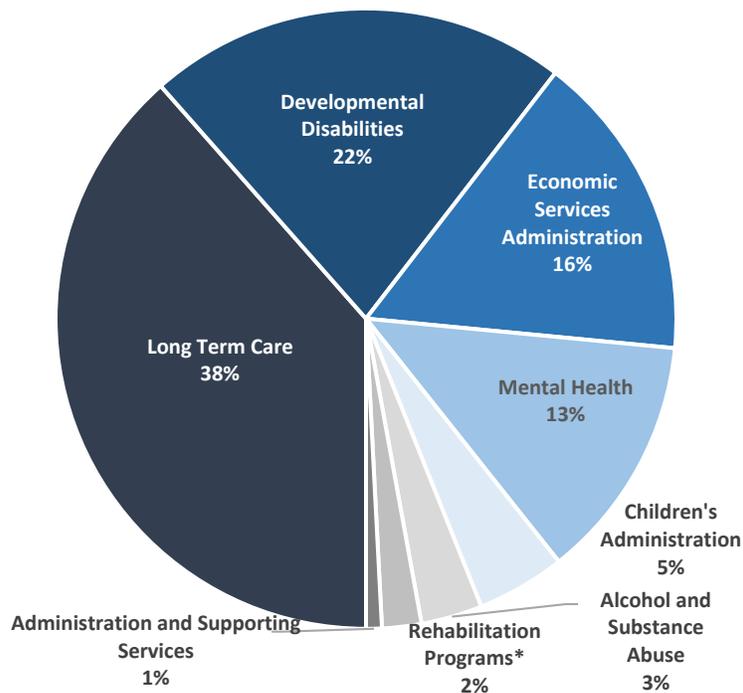
## Expenditures Overview – All Funds, 2017-19 Biennial Budget

State Budget Overview – All Funds



Note: All Other includes Legislative, Judicial, Contributions to Retirement, and Other Appropriations.

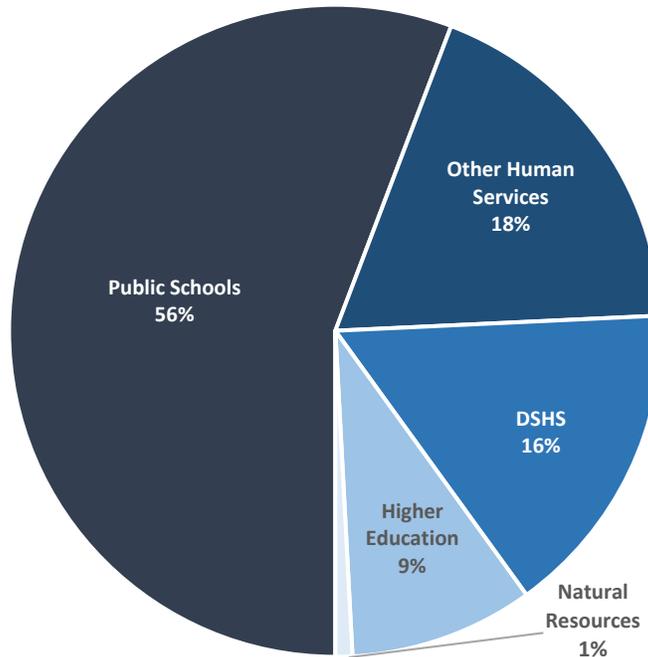
DSHS Budget Overview – All Funds



Notes: \*Rehabilitation Programs includes Juvenile Rehabilitation Administration and Vocational Rehabilitation. \*\*Other DSHS Programs includes Special Commitment Center and Payments to Other Agencies.

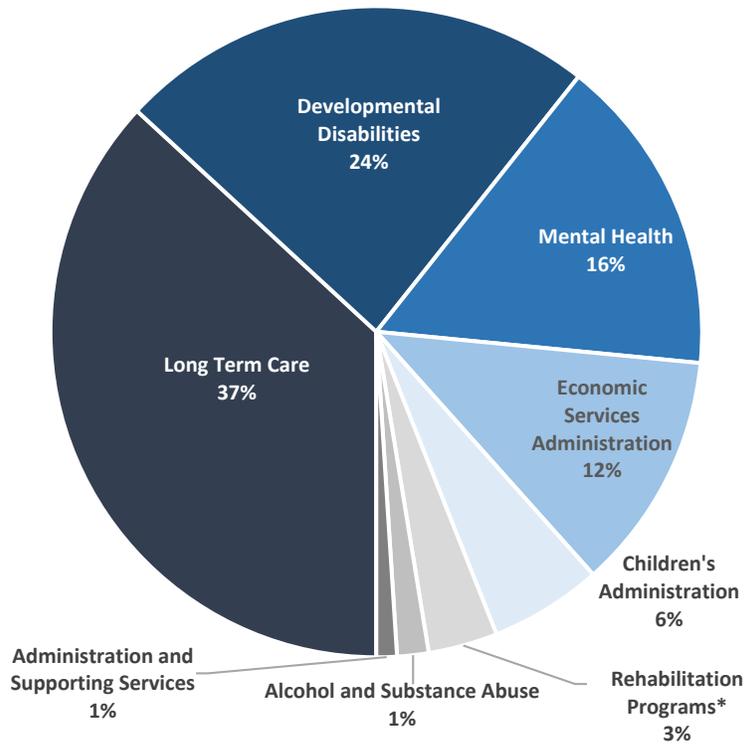
## Expenditures Overview – General Fund, 2017-19 Biennial Budget

State General Fund Overview – All Funds



Note: \*All Other includes: Legislative, Judicial, Contributions to Retirement, and Other Appropriations

DSHS General Fund Overview – All Funds



Notes: \*Rehabilitation Programs includes Juvenile Rehabilitation Administration and Vocational Rehabilitation \*\*Other DSHS Programs includes Special Commitment Center and Payments to Other Agencies.

## Actual and Projected Program and Administrative Expenditures<sup>1</sup>, for Selected Biennia (in thousands of dollars)

Program	Biennium		Change from 2015-17 to 2017-19	
	Actuals 15-17	Projections 17-19	Amount	Percent
<b>Cash Grant Programs</b>				
State	\$112,917	\$124,419	\$11,502	10.2%
Total	\$392,653	\$358,808	(\$33,845)	-8.6%
<b>Child Care</b>				
State	\$166,987	\$97,624	(\$69,363)	-41.5%
Total	\$486,756	\$483,465	(\$3,291)	-0.7%
<b>WorkFirst Services<sup>2</sup></b>				
State	\$43,697	\$36,640	(\$7,057)	-16.1%
Total	\$153,410	\$186,701	\$33,291	21.7%
<b>Refugee Contracted Services</b>				
State	\$8,046	\$8,046	\$-	0.0%
Total	\$32,563	\$37,927	\$5,364	16.5%
<b>Other Client Services<sup>3</sup></b>				
State	\$17,722	\$16,803	(\$919)	-5.2%
Total	\$20,094	\$19,975	(\$119)	-0.6%
<b>Supplemental Nutrition Programs</b>				
State	\$105	\$235	\$130	123.7%
Total	\$73,002	\$79,784	\$6,782	9.3%
<b>Administrative</b>				
State	\$482,218	\$507,258	\$25,040	5.2%
Total	\$1,042,760	\$1,090,539	\$47,779	4.6%
<b>Total Expenditures</b>				
State	<b>\$831,692</b>	<b>\$791,025</b>	<b>(\$40,667)</b>	<b>-4.9%</b>
Total	<b>\$2,201,237</b>	<b>\$2,257,199</b>	<b>\$55,962</b>	<b>2.5%</b>

<sup>1</sup> Some data contained in the Cash Grant Programs, WorkFirst Spending Plan and Other Client Services may be duplicated. This affects the Total Expenditures line as well.

<sup>2</sup> WorkFirst Services represents only the ESA share, and does not include spending by partner agencies.

<sup>3</sup> Other Client Services includes DASA contract, CEAP, Incapacity Exams, and Interpreter Services.

## Cash Grant Assistance

This sub-section shows actual and projected expenditures for cash grant assistance programs:

- Temporary Assistance for Needy Families (TANF)
- Child Support Recoveries
- Diversion Cash Assistance (DCA)
- Refugee Cash Assistance (RCA)
- Food Assistance Program (FAP)
- Aged, Blind, and Disabled Program (ABD)/Pregnant Women Assistance (PWA)
- Consolidated Emergency Assistance Program (CEAP)
- Social Security Income (SSI)/Social Supplemental Security Payment (SSP), and SSI/Special Needs.

## Actual and Projected Grant Expenditures (in thousands of dollars)

Program	15-17 Biennium Actuals		15-17 Biennium Projections	
	State	Total	State	Total
<b>TANF Assistance</b>				
First Year	\$8,731	\$153,208	\$6,535	\$127,340
Second Year	\$8,214	\$139,788	\$18,642	\$129,858
<b>Biennium</b>	<b>\$16,945</b>	<b>\$292,996</b>	<b>\$25,177</b>	<b>\$257,198</b>
<b>Child Support Recoveries<sup>4</sup></b>				
First Year	(\$23,688)	(\$47,360)	(\$19,135)	(\$38,270)
Second Year	(\$22,878)	(\$45,756)	(\$21,799)	(\$43,598)
<b>Biennium</b>	<b>(\$46,566)</b>	<b>(\$93,116)</b>	<b>(\$40,934)</b>	<b>(\$81,868)</b>
<b>Diversion Cash Assistance</b>				
First Year	\$3,230	\$3,230	\$2,498	\$2,498
Second Year	\$3,099	\$3,099	\$2,487	\$2,487
<b>Biennium</b>	<b>\$6,329</b>	<b>\$6,329</b>	<b>\$4,985</b>	<b>\$4,985</b>
<b>Refugee Cash Assistance</b>				
First Year	N/A	\$1,631	N/A	\$1,167
Second Year	N/A	\$2,054	N/A	\$1,202
<b>Biennium</b>	<b>N/A</b>	<b>\$3,685</b>	<b>N/A</b>	<b>\$2,369</b>
<b>Food Assistance Program for Legal Immigrants</b>				
First Year	\$20,891	\$20,891	\$20,085	\$20,085
Second Year	\$21,295	\$21,295	\$19,853	\$19,853
<b>Biennium</b>	<b>\$42,186</b>	<b>\$42,186</b>	<b>\$39,938</b>	<b>\$39,938</b>
<b>ABD &amp; PWA Cash Assistance<sup>5</sup></b>				
First Year	\$25,019	\$25,019	\$31,196	\$31,196
Second Year	\$27,362	\$27,362	\$24,963	\$24,963
<b>Biennium</b>	<b>\$52,381</b>	<b>\$52,381</b>	<b>\$56,159</b>	<b>\$56,159</b>
<b>CEAP</b>				
First Year	\$177	\$177	\$341	\$341
Second Year	\$317	\$317	\$298	\$298
<b>Biennium</b>	<b>\$494</b>	<b>\$494</b>	<b>\$639</b>	<b>\$639</b>
<b>SSI/SSP</b>				
First Year	\$18,334	\$18,334	\$18,993	\$18,993
Second Year	\$18,624	\$18,624	\$18,795	\$18,795
<b>Biennium</b>	<b>\$36,958</b>	<b>\$36,958</b>	<b>\$37,788</b>	<b>\$37,788</b>
<b>SSI/Special Needs</b>				
First Year	\$156	\$156	\$159	\$159
Second Year	\$147	\$147	\$150	\$150
<b>Biennium</b>	<b>\$303</b>	<b>\$303</b>	<b>\$309</b>	<b>\$309</b>
<b>Total</b>				
<b>First Year</b>	<b>\$52,850</b>	<b>\$175,286</b>	<b>\$60,672</b>	<b>\$163,509</b>
<b>Second Year</b>	<b>\$56,180</b>	<b>\$166,930</b>	<b>\$63,389</b>	<b>\$154,008</b>
<b>Biennium</b>	<b>\$109,030</b>	<b>\$342,216</b>	<b>\$124,061</b>	<b>\$317,517</b>

<sup>4</sup> Child Support Recoveries are collections that offset State and Federal expenditures.

<sup>5</sup> ABD is net of ABD Recoveries (ABD and PWA programs began on November 1, 2011).

**Total Grant Expenditures, for Selected Biennia (in thousands of dollars)**

	<u>Biennium</u>		<u>Change from 2015-17 to 2017-19</u>	
	Actuals 15-17	Projections 17-19	Amount	Percent
<b>TANF Assistance</b>	\$292,996	\$257,198	(\$35,798)	-12.2%
<b>Child Support Recoveries</b>	(\$93,116)	(\$81,868)	\$11,248	-12.1%
<b>Diversion Cash Assistance</b>	\$6,329	\$4,985	(\$1,344)	-21.2%
<b>Refugee Cash Assistance</b>	\$3,685	\$2,369	(\$1,316)	-35.7%
<b>Food Assistance Program for Legal Immigrants (FAP)<sup>6</sup></b>	\$42,186	\$39,938	(\$2,248)	-5.3%
<b>ABD &amp; PWA Cash Assistance<sup>7</sup></b>	\$52,381	\$56,159	\$3,778	7.2%
<b>CEAP</b>	\$494	\$639	\$145	29.3%
<b>SSI – SSP</b>	\$36,958	\$37,788	\$830	2.2%
<b>SSI – Special Needs</b>	\$303	\$309	\$6	1.9%
<b>Total</b>	<b>\$342,216</b>	<b>\$317,517</b>	<b>(\$24,699)</b>	<b>-7.2%</b>

<sup>6</sup> State funding represent the portion of the Basic Food caseload that is in the Food Assistance Program for Legal Immigrants. The remaining caseload is funded through direct federal benefits.

<sup>7</sup> ABD/PWA is net of ABD Recoveries (programs began on 11/01/2011).

## Budget Funding Streams for Grant Assistance Program Participation, for Selected Biennia (in thousands of dollars)

Program	Funding	Funding Stream	Biennium Actuals 15-17	Biennium Projections 17-19
TANF Assistance	TANF Block Grant Maintenance of Effort (MOE)	Total	\$292,996	\$257,198
		State	\$16,945	\$25,177
Refugee Cash Assistance	Office of Refugee Resettlement	Federal	\$3,685	\$2,369
Food Assistance Program for Legal Immigrants <sup>8</sup>	General Fund-State	State	\$42,186	\$39,938
ABD & PWA Cash Assistance <sup>9</sup>	General Fund-State	State	\$52,381	\$56,159
CEAP	General Fund-State	State	\$494	\$639
SSI/SSP	General Fund-State	State	\$37,262	\$38,097

<sup>8</sup> State funding represent the portion of the Basic Food caseload that is in the Food Assistance Program for Legal Immigrants. The remaining caseload is funded through direct federal benefits.

<sup>9</sup> ABD is net of ABD Recoveries (ABD and PWA programs began on November 1, 2011).

## WorkFirst

This sub-section shows actual and projected expenditures for the WorkFirst program including:

1. Child care expenditures,
2. Direct services reflecting state service delivery by DSHS, Department of Commerce, State Board for Community and Technical Colleges, Employment Security Department, and non-state third-parties, and
3. Client support service costs (i.e., costs for services provided directly to clients, such as transportation, tuition, and books).

## WorkFirst Expenditures, for Selected Biennia (in thousands of dollars)

	15-17 Biennium Actual			17-19 Biennium Projected		
	FEDERAL	STATE	TOTAL	FEDERAL	STATE	TOTAL
<b>First Year:</b>						
Child Care <sup>10</sup>	\$143,109	\$63,212	\$206,321	\$141,819	\$64,337	\$206,156
ESD Contract <sup>11</sup>	\$11,501	\$448	\$11,949	\$13,672	\$-	\$13,672
SBCTC Contract <sup>12</sup>	\$13,138	\$748	\$13,886	\$13,679	\$426	\$14,105
Dept. of Commerce Contract	\$18,873	\$399	\$19,273	\$17,393	\$2,020	\$19,413
Tribal TANF (MOE) <sup>13</sup>	\$-	\$12,231	\$12,231	\$-	\$12,318	\$12,318
DSHS Local Contracts <sup>14</sup>	\$11,534	\$3,994	\$15,528	\$11,039	\$3,495	\$14,534
<b>Total:</b>	<b>\$198,156</b>	<b>\$81,032</b>	<b>\$279,188</b>	<b>\$197,602</b>	<b>\$82,596</b>	<b>\$280,198</b>
<b>Second Year:</b>						
Child Care	\$154,194	\$67,005	\$221,199	\$194,801	\$38,060	\$232,861
ESD Contract	\$11,528	-	\$11,528	\$14,378	\$-	\$14,378
SBCTC Contract	\$12,356	\$2,584	\$14,940	\$12,065	\$3,288	\$15,353
Dept. of Commerce Contract	\$10,191	\$-	\$10,191	\$20,563	\$-	\$20,563
Tribal TANF (MOE)	\$-	\$10,184	\$10,184	\$-	\$12,411	\$12,411
DSHS Local Contracts	\$18,727	\$4,660	\$23,387	\$13,377	\$3,344	\$16,721
<b>Total:</b>	<b>\$206,996</b>	<b>\$84,432</b>	<b>\$291,429</b>	<b>\$255,184</b>	<b>\$57,103</b>	<b>\$312,287</b>
<b>Biennium Total:</b>						
Child Care	\$297,304	\$130,217	\$427,520	\$336,620	\$102,397	\$439,017
ESD Contract	\$23,029	\$448	\$23,477	\$28,050	\$-	\$28,050
SBCTC Contract	\$25,494	\$3,332	\$28,826	\$25,744	\$3,714	\$29,458
Dept. of Commerce Contract	\$29,065	\$399	\$29,464	\$37,956	\$2,020	\$39,976
Tribal TANF (MOE)	\$-	\$22,415	\$22,415	\$-	\$24,729	\$24,729
DSHS Local Contracts	\$30,261	\$8,654	\$38,915	\$24,416	\$6,839	\$31,255
<b>Total:</b>	<b>\$405,152</b>	<b>\$165,465</b>	<b>\$570,617</b>	<b>\$452,786</b>	<b>\$139,699</b>	<b>\$592,485</b>

<sup>10</sup> Child Care includes WCCC subsidies and collective bargaining agreement.

<sup>11</sup> ESD is the Employment Security Department.

<sup>12</sup> SBCTC is the State Board for Community & Technical Colleges.

<sup>13</sup> Tribal TANF represents the state maintenance of effort (MOE).

<sup>14</sup> DSHS Local Contracts include support services such as domestic violence service, drug & alcohol treatment, English as a Second Language (ESL), and transportation services.

## **Administrative**

This sub-section shows actual and projected expenditures for the Administrative costs.

## Actual and Projected Administrative Expenditures, for Selected Biennia (in thousands of dollars)

Program	15-17 Biennium Actual			17-19 Biennium Projected		
	State	Total	FTEs <sup>15</sup>	State	Total	FTEs <sup>15</sup>
<b>Community Service Division<sup>16</sup></b>						
First Year	\$146,939	\$231,066	2,567.8	\$148,476	\$241,661	2,627.0
Second Year	\$145,798	\$242,141	2,721.8	\$93,783	\$250,632	2,589.0
Biennium	<b>\$292,737</b>	<b>\$473,208</b>	<b>2,644.8</b>	<b>\$242,259</b>	<b>\$492,293</b>	<b>2,608.0</b>
<b>Information Technology<sup>17</sup></b>						
First Year	\$27,332	\$44,689	123.1	\$26,746	\$45,681	119.0
Second Year	\$24,717	\$42,254	125.3	\$21,025	\$45,681	142.0
Biennium	<b>\$52,049</b>	<b>\$86,944</b>	<b>248.4</b>	<b>\$47,771</b>	<b>\$91,362</b>	<b>130.5</b>
<b>Statewide Program Support<sup>18</sup></b>						
First Year	\$15,824	\$22,749	156.3	\$25,945	\$39,079	161.0
Second Year	\$14,349	\$21,780	152.1	\$13,286	\$39,079	165.0
Biennium	<b>\$30,173</b>	<b>\$44,529</b>	<b>308.5</b>	<b>\$39,231</b>	<b>\$78,158</b>	<b>163.0</b>
<b>Division of Child Support<sup>19</sup></b>						
First Year	\$42,609	\$146,318	1,063.7	\$43,221	\$147,912	1,052.0
Second Year	\$42,597	\$144,421	1,081.0	\$104,020	\$148,459	1,085.0
Biennium	<b>\$85,205</b>	<b>\$290,739</b>	<b>2,144.8</b>	<b>\$147,241</b>	<b>\$296,371</b>	<b>1,068.5</b>
<b>Office of Financial Recovery<sup>20</sup></b>						
First Year	\$4,093	\$6,547	71.1	\$1,030	\$1,065	10.0
Second Year	\$3,539	\$6,920	70.0	\$31,545	\$505	7.0
Biennium	<b>\$7,632</b>	<b>\$13,467</b>	<b>141.1</b>	<b>\$32,575</b>	<b>\$1,570</b>	<b>8.5</b>
<b>Division of Disability Determination<sup>21</sup></b>						
First Year	\$505	\$50,159	309.5	\$500	\$49,800	306.0
Second Year	\$591	\$50,099	313.5	\$55,687	\$57,250	314.0
Biennium	<b>\$1,095</b>	<b>\$100,259</b>	<b>623.0</b>	<b>\$56,187</b>	<b>\$107,050</b>	<b>310.0</b>
<b>Special Projects<sup>22</sup></b>						
First Year	\$6,913	\$16,994	23.6	\$3,371	\$11,307	30.0
Second Year	\$6,415	\$16,621	28.4	\$825	\$2,144	13.0
Biennium	<b>\$13,327</b>	<b>\$33,615</b>	<b>52.0</b>	<b>\$4,196</b>	<b>\$13,451</b>	<b>21.5</b>
<b>Total</b>						
First Year	<b>\$244,214</b>	<b>\$518,522</b>	<b>\$4,315</b>	<b>\$249,289</b>	<b>\$536,505</b>	<b>\$4,305</b>
Second Year	<b>\$238,004</b>	<b>\$524,238</b>	<b>\$4,492</b>	<b>\$320,171</b>	<b>\$543,750</b>	<b>\$4,315</b>
Biennium	<b>\$482,218</b>	<b>\$1,042,760</b>	<b>\$8,807</b>	<b>\$569,460</b>	<b>\$1,080,255</b>	<b>\$8,620</b>

<sup>15</sup> FTE data in the biennium row is an average of the two years in the biennium.

<sup>16</sup> Community Service Division includes all regional and headquarter offices.

<sup>17</sup> Information Technology includes all IT staffing and contracts other than special projects.

<sup>18</sup> Statewide Program Support includes Office of Assistant Secretary, Finance, and Program Integrity.

<sup>19</sup> Division of Child Support includes headquarters and all district offices.

<sup>20</sup> Office of Financial Recovery includes all headquarters expenditures.

<sup>21</sup> Division of Disability Determination Services includes three statewide offices.

<sup>22</sup> Special Projects include Eligibility Service and ACES Remediation (ESAR) project.